	LIC SCOPING HEARING TAKEN 11-1-05
U.S. DEPARTMENT OF ENERGY PUBLIC SCOPING HEARING NOVEMBER 1, 2005 BOISE, IDAHO	INDEX NAME PAGE Paul Kjellander Jim Jensen Brett Dumas XX Gene Bray XX
PAGE 2 BE IT REMEMBERED that the hearing was taken at the Harrison Plaza Hotel, located at 409 South Cole Road, Boise, Idaho, before Debra Burnham, a Court Reporter and Notary Public in and for the County of Ada, State of Idaho, on Tuesday, the 1st day of November, 2005, commencing at the hour of 2:00 p.m. in the above-entitled matter. APPEARANCES: For the DOE: MS. Julia Souder For the USFS: MS. Maryanne Kurtinaitis For the BLM: Mr. Bil Weigand 2 2	PAGE 4 1 Whereupon the hearing proceeded as follows: 2 MR. BENNETT: ■ think we're about ready to 3 start. My name is K Lynn Bennett, I'm the state 4 director for BLM here, and ■ certainly would like to 5 thank you all for coming to this session, this scoping 6 session; and welcome you, This scoping session is in 7 terms of energy corridor designations for federal lands 8 administered by BLM and the Forest Service. The Energy 9 Policy Act of 2005 requires the Secretaries of Energy, 10 Agriculture, and the Interior to designate corridors 11 for oil, gas and hydrogen pipelines and electricity 12 transmission and distribution facilities on federal 13 land in the 11 contiguous western states. 14 The Act further directs the Secretaries to 15 incorporate the designated corridors into the relevant 16 agency land use plans and resource management plans or 17 equivalent plans and to perform any environmental 18 review that may be required to complete the designation 19 of the corridors. 20 For that purpose the Department of Energy, 21 BLM and the Forest Service are preparing the West-wide 22 Energy Corridor Programmatic Environmental Impact 23 Statement.

SHEET 2 PAGE PAGE 11 1 here. 1 demand is the distance between loads and resources. The West, and the Northwest in particular. 2 Are there -- Would the agency representatives 2 3 stand up, some of the local folks, just to show who's 3 are characterized by massive distances between fuel 4 here. 4 resources for generators and population centers. The 5 solution in the past 15 years was to buildnatural 5 Great Thanks. And if you could keep your 6 6 comments to around ten minutes; and will kind of keep gas-fired generators close to load. But today reliance ĉ 7 7 on gas-fired generators located close to load centers track of that time for you. really appreciate you attending this 8 has basically lost its luster as those natural gas 8 prices have soared, to the point that it may not make 9 9 meeting. 10 First I'd like to -- One thing is to please 10 fiscal sense anymore. 11 turn off cell phones and pagers. That would be a good Transmission is essential in our future 11 12 thing to do about now. And before start the order of 12 resource planning, because without adequate 13 transmission, the dots between generation and loads 13 the presentations, are there any elected officials or 14 simply cannot be connected. . 14 tribal representatives who wish to speak? 15 So **I** don't want to suggest that transmission 15 No? Okay. We'll just get **going.** And **I** am 16 just going to go with first names because I hate 16 is the only alternative to ensure the continuation of 17 adequate and reliable electricity service in Idaho and 17 messing up people's last names. Paul, Idaho Public Utility Commission. 18 the Northwest, We need to continue to encourage 18 19 Come right up to the podium. And Paul if 19 electric utilities to consider as wide a range of 20 you could say your last name, that way I'll know how to 20 alternatives as possible for serving future loads, 25 including demand-side management, conservation and 21 say your name right, then. 22 MR. KIELLANDER: Paul Kiellander. ID01 22 energy efficiency. 23 But the cold reality at the end of the day is 23 Well, I guess it's my intent to keep my 24 that these measures will only temporarily postpone the 24 comments extraordinarily brief. So if ∎ even approach 25 inevitable; and new and upgraded transmission lines 25 ten minutes, please give me the hook. And I'd also 9 11 PAGE 12 PAGE 10 1 just like to state up front as chairman of the Idaho 1 must be built to ensure future electricity loads are 2 Public Utilities Commission, we regulate natural gas 2 met Clearly stated, we need to look at all viable 3 distributors and investor-owned utility. And the 3 nonconstruction or non-wires alternatives; but in the 4 end we will eventually need to construct new 4 comments will make today are not necessarily 5 transmission. That transmission will have to cross 5 sanctioned by the members of our commission. They 6 belong to me. That's the disclaimer. 'To the extent 6 federal land. So federal corridors in the region are 7 offend anybody, these comments are inine; and I will be 7 essential. 8 8 running out that door as soon as I'm finished. With that said, the siting process on federal 9 9 lands must include two main elements: Standardization The comments I'd like to make are in essence 10 and certainty. Getting to that end, all vested 10 within the context of our regional electricity needs. 11 know that the corridors go through much broader --11 interests need to be at the table; but no single entity 12 much broader scope, but in terms of my regulatory 12 should be given more deference than others. For 13 authority, ∎ will keep my comments today primarily tied 13 example, the federal entity known as the Bonneville 14 Power Administration controls huge segments of 14 to electricity. With regards to the **electricity** needs within 15 high-capacity transmission in the region. But they are 15 16 the region, guess at the center of my concerns is the 16 not the only player. 17 continued load growth in the Pacific Northwest. Most 17 And because the entire northwest region needs 18 notably in Idaho and the rest of the Pacific Northwest, 18 additional resources to serve customers, there has been 19 widespread participation by transmission owners and 19 the need for additional electricity continues to 20 increase due to population and economic growth, 20 users in planning efforts that are already underway, 21 changing weather patterns that impair hydropower 21 While the Bonneville Power Administration is a huge 22 production, and the extraordinary increased use of 22 transmission player in the region, again, they are not 23 the sole driver for this regional planning process or 23 electricity by residential and commercial customers. 24 the needs that underlie it. Therefore, putting BPA in 24 A major regional characteristic that impacts 25 our ability to easily meet our growing electrical 25 a position of authority with regard to designating 10 12

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 PAGE 13 1 energy corridors on federal lands, simply because it's another federal agency and part of DOE, would be inappropriate and should not even be considered. 4 So now let me shift my comments to some of 5 the potential benefits of establishing transmission 6 corridors on federal lands. Most notably, doing so 7 could provide for the facilitation of investment and 8 risk mitigation. Yes; I'd like to say at this point 9 everything fits most necessarily under the heading. "The 10 Intuitively Obvious." 11 It should come as no surprise that major 12 transmission projects have investment risk. These 13 projects have long lead times; five to ten years from 14 inception to completion. The cost per mile in the West 15 can range from a half million to two million dollars, 16 depending on terrain, land use, and permitting. And of 17 course those costs are even higher in and around urban 18 areas. 19 It's also not surprising that there is a 20 reluctance on the part of lenders to loan without 21 certainty of project completion and cost recovery. So 22 without some standardization and certainty regarding 23 federal transmission corridors, there is the potential 24 for piecemeal, one-transmission-owner projects that 25 serve a very limited geographic area, resulting in 	 PAGE 15 1 siting/permitting processes and of fee structures for 2 land use for these projects in order to provide greater 3 cost certainty to ratepayers. By standardizing the fee 4 structures and the process, it would also eliminate the 5 perception of unfair treatment and unrealistic 6 expectations that exist today. 7 Based on the point I just articulated, I 8 believe that environmental issues need to be more 9 clearly defined. More cost certainty needs to be 10 associated with those. With that I would conclude my 11 remarks. 12 MS. KURTINAITIS: Thank you for your IDO2 13 comments, Paul. 14 Next we have Jim Jensen, Power Engineers 15 Incorporated. 16 MR. JENSEN: Thank you. I am going to be 17 making comments today for three separate entities; so 18 three sets of comments, I guess. The first is for 19 Northwestern Energy. Northwestern Energy appreciates 20 the Department of Energy, Department of Agriculture and 21 Department of Interior efforts in designating energy 22 corridors on federal lands in the 11 western states. 23 Northwestern serves more than 617,000 24 customers in Montana, South Dakota and Nebraska, and 25 under the set of comments and the set of currently owns, operates and maintains approximately
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 PAGE 14 projects that do very little to resolve region-wide transmission problems. So clearly, federal transmission corridor destination can help mitigate project risk, facilitate investment, and it can encourage regional solutions. The designation of such corridors would provide certainty of federal land availability for new projects. Established corridors would be less costly than having to negotiate corridors agency by agency, Corridors would give developers and transmission owners the ability to propose more efficient transmission projects using federal corridors to solve those regional needs. Such designations would encourage multiple investors in multistate transmission projects crossing federal and nonfederal lands. As a regulator in a state with regulated utilities, I also would like to touch on the impact to ratepayers. The costs of transmission are borne by ratepayers through regulated rates over the life of the project. Designation of both existing and new energy corridors on federal lands could streamline the permitting process and construction time and accordingly, lower costs to consumers. Additionally, federal agencies should 	 PAGE 16 7,000 miles of electric transmission and approximately 2,000 miles of natural gas transmission in Montana alone. In addition to the verbal comments and giving to you today, Northwestern Energy will submit written remarks as well. Northwestern's need for an expanded transmission grid includes the currently projected resource development in the region of over 2200 megawatts in Northwestern's Generation Interconnection Queue alone. The existing transmission system is congested and will not accommodate these needs. Northwestern is anticipating trying to construct a project from Montana into southern Idaho, from western Montana into southern Idaho; and that's why these comments are being made here today in Boise. Northwestern requests that the agencies consider the following during the development of the Programmatic EIS. Corridors should be developed in consideration of compatible uses. There should be reliability considerations of the Western Electric Coordinating Counsel; that is, the utilities cannot put all their eggs in one basket without risking system reliability. In other words, multiple transmission lines adjacent to one another in 16

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 sheet 3 PAGE 17	PAGE 19 1 as for national security interests, to expand the 2 transmission grid to connect generation resources with 3 population and industrial centers. Wind Hunter 4 supports the federal government's commitment to help 5 resolve this need by establishing corridors and 6 amending land use plans, which should facilitate the 7 environmental review processes for individual projects 8 as they're proposed. 9 And last, these remarks very short remarks 10 for the Montana Electric Transmission Committee. The 11 Montana Electric Transmission Committee is an industry 12 group that was recently formed to address and resolve 13 issues associated with permitting and constructing 14 in-state transmission lines to Montana, as well as 15 out-of-state transmission needs. The committee 16 supports the efforts of the federal agencies to 17 implement national-interest corridors by amending 18 agency land use plans, and will be submitting written 19 comments during the scoping period. 20 MS. KURTINAITIS: Thank you very much, Jim. 21 Next we have Brett Dumas, Idaho Power and 22 Western Utility Group, 23 Did pronounce your name correctly? 24 MR. DUMAS: Close enough, </td
 PAGE 18 Corridors Assuming corridors will be selected that will minimize environmental'impacts. And last, it is important that agencies not anticipate that every suggested corridor will actually be used. Northwestetn has provided me a map to leave with you, And so I will do that, And the map illustrates the needs that are that they have, that are both Montana and Idaho; and those are Townsend-Dillon-Midpoint, Midpoint being a major substation in southern Idaho; Townsend-Mill Creek-Dillon-Midpoint, or Garrison-Mill Creek-Dillon-Midpoint, That concludes my remarks for Northwestern. Second set of remarks are for Wind Hunter, LC. Wind Hunter, LLC, is a wind energy asset development company whose strategy is to acquire, own, develop and operate wind energy projects on a worldwide basis, To date, Wind Hunter has acquired wind resources in Montana, Texas, New Mexico, Nevada and California, and is currently in various stages of development for approximately ten individual wind projects, There is a compelling need, for the present and future economic well-being of this country as well 	PAGE 20 1 supervisor, environmental affairs department, first 2 vice chair of the Western Utility Group. 3 Idaho Power is an integrated electric utility 4 company that serves approximately 450,000 customers in 5 a 24,000-square-mile service area in southern Idaho and 6 eastern Oregon. 7 Idaho Power has a long history of involvement 8 with and is a proponent of utility corridors in the 9 West, We have worked with local BLM districts and 10 national forests to identify and designate utility 11 corridors in the land planning process. 12 As a member of the Western Utility Group, we 13 have assisted with the development of the Western 14 Regional Corridor Study, which has served as a 15 blueprint for utility corridors up to this point in 16 time, 17 We are also involved in electrical planning 18 projects such as the Rocky Mountain Area Transmission 19 Study and the Northwest Transmission Assessment 20 Committee, to name a couple, 17 The role of corridors in the meeting of the 22 ourrent and future energy needs of the West is 23 paramount to Idaho Power because of the disparity 24 between where energy sources and load centers are 20

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 Corridors need to meet the needs of both local and regional interests. The siting and permitting process has been a significant impediment to building new transmission lines. For example, this is cited in the National Transmission Grid Study. The predominance of public lands in the West requires that energy infrastructure use these lands. Competing interests on and for public lands necessitates that energy, a critical national resource, be included in and accounted for in the agency planning processes. Idaho Power would like to applaud the agencies' efforts and the tremendous amount of time and resources that are being dedicated to meeting this need, as addressed in the Energy Policy Act. Idaho Power will provide detailed written comments on our perceived needs for corridors, to meet Idaho Power's service territory in the western region. We will also provide comments on the definition and management of a corridor, and we will evaluate the preliminary alternatives proposed in the notice of intent as published in the Federal Register. Thank you very much. MS. KURTINAITIS: Thank you, Brett. Is there anyone else who has come in recently who'd like to speak but hasn't signed up yet? 	 Secretaries of the Energy, Agriculture arid the Interior to designate corridors for oil, gas and hydrogen pipelines and electric transmission and distribution facilities on federal lands in the 11 contiguous western states. The Act further directs the Secretaries to incorporate the designated corridors into the relevant agency land use plans and resource management plans or equivalent plans and to perform any environmental review that may be required to complete the designation of the corridors. For that purpose, the Department of Energy, BLM and the Forest Service are preparing a West-wide Energy Corridor Programmatic Environmental Impact Statement. The West-wide Energy Corridor Programmatic Environmental Impact Statement will evaluate the programmatic issues associated with energy corridor designations, as well as the amendment of individual land use plans on BLM and Forest Service and BLM lands will facilitate processing of energy-related right-of-way applications and associated site-specific analysis.
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PAGE 22 1 Okay. Then l guess that concludes our formal 2 comments? 3 Okay. Then l guess that concludes our formal 4 presentation. We can turn off the recorder, and then 5 we can just break and kind of mingle, take questions 6 and answers for maybe 15 minutes, and then l might go 7 change into some real clothes. 8 (Whereupon a recess was had.) 9 MS. KURTINAITIS: I'll let you know that in 10 January or February there will be a document coming out 11 that will have incorporated all of the public scoping 12 comments from all of the 11-city tour, I think we 13 should have a name, like for a band, 14 Is there anyone who has come into the room 15 that's signed up or would like to give a formal 16 presentation on the record? 17 Okay. Then we will just turn you back off 18 and we will be back off the record, then. 19 MR. BENNETT: Good evening. Again, my name 21 is K. Lynn Bennett. I am the state director for BLM 22 Mere in Idaho, and I want to thank you all for coming 23 to this public scoping meeting for energy corridor 24 designation administered by BLM and the Forest Service.	 PAGE 24 We appreciate your interest in the project. We value your comments, and we look forward to your continued involvement as we proceed with our analysis, Now Would like to introduce to you Julia Souder, who's the project manager from Department of Energy; and she will take it from here and introduce the rest of the panel. Thank you. MS. SOUDER: Thank you, K. Lynn. Good evening, everyone. Thank you very much for being here. My name is Julia Souder, Western Regional Coordinator for Office of Electricity Delivery. and Energy Reliability at the Department of Energy. We want to say this is very important, and we are happy to hear your comments. So thank you again for being here. MR. WEIGAND: My name is Bil Weigand. I'm a senior realty specialist with BLM at our Washington office. My primary responsibilities include rights of ways, and I have been involved with a couple of other corridor planning projects. So I look forward to this one and any comments that we get tonight. MS. KURTINAITIS: Good evening, folks. Welcome to our evening session here. My name is Maryanne Kurtinaitis. I am with the US Forest Service in Washington, DC, and I am part of the lands and

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 1 realty management program there, working on a lot of 2 the special use authorizations, and working with the 3 utility corridors and all that's going on with the 4 implementation with the energy bill. 5 I am going to go over a little bit, reiterate 6 a little more about what's bringing us all here today, 7 and then we will get into some of the formal 8 presentations. 9 Section 368 of the Energy Policy Act was 10 signed in August of this year, and it directs the 11 Secretaries of Agriculture, Commerce, Defense, Energy 12 and Interior to designate utility corridors under our 13 respective authorities on federal land in 11 western 14 states; and we need to do this within two years. 15 The key to these designations will occur in 16 our land use planning process, The agencies have 17 determined that designating corridors as required by 18 the Act is a major federal action. And from that, then 19 we intend to prepare a Programmatic Environmental 20 Impact Statement to address environmental impacts from 21 proposed action and a range of reasonable alternatives. 22 Also, public participation in the West-wide energy 23 corridor study is very important. One thing that's 24 out, one of the handouts, is a notice of intent that 25 	 You can fax it to us, or just being here today by either presenting a formal presentation or filling out the comment cards there on the back table out in the hallway. What we are looking for in the comments is just outlining what's important to you, identifying compatible uses; alsomaybe describing from point A to point B of a specific corridor area. With the handouts'also is a one-page It's kind of a takeoff from the Web site; very good information about what's going on with this background information that we just went over, and just some of the scoping processes that we're in now. The formal comments that will be given tonight will be recorded in the official record. During the formal presentations we prefer not to have questions and answers; but once we turn off the recorder, then we can kind of we can take a break, and we will have an informal discussion with the agency representatives. And at this time 'cause we probably have some new folks. Those folks with the Forest Service and the BLM, if you care to stand up, and that way we can in case there's specific questions for the locals, Great, Appreciate that. Thank you. I guess we'll keep to ten minutes for
 PAGE 26 1 really good. And I will get into the Web site some , 2 really good information to get you started on the 3 proposed action, where we're heading. 4 The intent of this scoping meeting is to 5 solicit public comments for consideration to establish 6 the scope and the'content of this Programmatic EIS, 7 It's for federal agencies, public interest groups, 8 native American tribes, businesses and members of the 9 public to respond. It's also to refine the preliminary 10 alternatives that are listed in that notice of intent 11 And again, we are holding meetings in 11 12 western cities, same format in each of the cities. 13 There are four ways that you can submit comments to us. 14 The electronic comment process is through the Web site. 15 It'sThe poster over there on that side will show 16 the Web site address, and that's got very good 17 information to review on the project as we move forward 18 with this. 19 Regular mail, although It's kind of 20 recommended that because all the federal agencies in DC 21 still have to go Our mail goes through anthrax 22 screening the time delay in that. And I don't know 23 what happens to them. They come crumpled up in an 24 envelope. So if you want to do hard mail, we'd ask you 25 to use express mail. That will be the better route. 	PAGE 28 1 comments, although that's probably not a big deal for 2 here, this evening, as far as that goes. 3 Really appreciate you all attending the 4 meeting tonight. 5 Please turn off cell phones and pagers. This 6 would be a good time to do that now. And I guess we 7 will get started on the formal presentations now. 8 Are there any elected officials or tribal 9 representatives that wish to speak? 10 Okay. Well, then, I will go right into 11 having Gene Bray come up with Western Watersheds 12 Project. And you could use the podium here for 13 presentation; 14 MR. BRAY: I thought we were going to start 15 off with a dissertation by the agencies as to what was 16 going to go on, and then we would respond to that, I 17 haven't heard anything that gives me a hell of a lot to 18 comment on yet. 19 MS. KURTINAITIS: Have you had an opportunity 20 to read the notice of intent, Gene? 21 MR. BRAY: No, I just got here, got the 22 package. 23 MS. KURTINAITIS: The whole idea with the 24 scoping was to'hear from folks; and as we go through 25 these cities, there's some people sign up, just give

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 PAGE 29 1 formal presentations of whatever. 2 MR. BRAY: Every scoping meeting I have been 3 through before this by an agency involves a 4 presentation, sort of a general outline of what the 5 geographic area is, and things like that; and then the 6 attendees get a chance to comment relative to the to 7 what the agencies or the combined agencies are 8 intending to do in terms of the process or the content, 9 But I guess I can respond with some concerns, if you'd 10 like for me to do that, without any input from you 11 folks. 12 I do have several concerns. Apparently after 13 the formal presentations, I presume other people are 14 going to get up here and talk that there's going 15 You said you are going to turn off the recorder and 16 then have informal sessions. Seems to me that 17 oftentimes in the informal give-and-take discussions, 18 important issues come out; and so it kind of implies to 19 me that the comments in that, after informal exchange, 20 are not going to go into the administrative record. So 21 that does concern me. 22 So the second thing, there is a fair amount 23 of controversy going on on the difference between land 24 use plans and more site-specific plans, like a lot of 25 management plans, landscape management plans and so or; 39 	PAGE 31 1 going on. So up to this point, that's about all I can 2 tell you about what I think you might say or what might 3 come out in these deliberations over the next two 4 year;. 5 Any questions? 6 MS. KURTINAITIS: Thank you, Gene. 7 Is there anyone else who'd like to give a 8 formal presentation? 9 MR. BRAY: If you can count that one formal. 10 MS. KURTINAITIS: All right. Then why don't 11 we take a break as far as turn off the recorder, and we 12 can break out to have some informal discussions, if you 13 have questions and answers at this point. And then we 14 will see if anyone else comes in a little bit later, 15 and have a second round. Of if there are any formal 16 presentations from anyone else who shows up a little 17 later, maybe in 15 minutes. About 25 to eight we'll 18 come back and we'll see if we have anyone else who'd 19 like to give a formal presentation. (Whereupon a recess was had, and the hearing 23 24 25 23 24 25 26
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1 and the concernation community frequently rate to read	
 1 and the conservation community frequently gets tarred 2 with the argument, "Well, you should have brought this 3 issue up in the global land use plan, like the 4 southeast Oregon RWP, rather than waiting until the 5 Trout Creek allotment management plan or landscape plan 6 comes out." 7 So there is sort of a shell game that goes on 8 as to where is the appropriate place to comment on 9 specific issues. And K. Lynn did mention that 10 something about site-specific analysis; and I am 11 concerned as this process goes forward that under the 12 heading of a Programmatic EIS, that site-specific 13 concerns alternate A, alternate B in terms of a 14 corridor is going to be that sort of discussion, is 15 not going to be fully vetted in terms of the resource 16 values that are involved in alternative A or 	1 REPORTER'S CERTIFICATE 2 STATE OF IDAHO 3) SS. 4 COUNTY OF ADA 5 I, Debra Burnham, Certified Shorthand Reporter and 6 Notary Public in and for the State of Idaho, do hereby 7 certify: 8 That this hearing was taken down by me in shorthand 9 at the time and place therein named and thereafter 10 reduced to typewriting under my direction, and that the 11 foregoing transcript contains a full, true and verbatim 12 record of said hearing. 13 I further certify that I have no interest in the 14 event of the action. 15 WITNESS my hand and seal this 3rd day of November, 16 2005. 17 18 19 14
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